

**Cogan Owens Cogan, LLC
Statement of Work/Budget**

Subbasin/ Subcontractor	Task	Budget																																																																																				
Deschutes/ Deschutes Resources Conservancy	<p>Task 1 Produce a short supplement to the existing management plan, not more than 20 pages in length that includes the following elements: <u>Subtask a.</u> An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment); <u>Subtask b.</u> A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment); <u>Subtask c.</u> An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified; <u>Subtask d.</u> Either a prioritization of strategies (related to the priority limiting factors) or a description of a “prioritization framework,” that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies. <u>Subtask e.</u> Expand the discussion of how the limiting factors affect focal species during different life stages and are tied to TRT populations.</p> <p>Task 2 Consideration and incorporation of the role of artificial production in the subbasin and how it integrates with and affects the natural production and habitat objectives and strategies. The work described here should be subsumed within the work described in Task 1, subtask c.</p> <p>Total</p>	<table border="0"> <thead> <tr> <th><u>Personnel</u></th> <th><u>Rate</u></th> <th><u>Hours</u></th> <th><u>Total</u></th> </tr> </thead> <tbody> <tr> <td>ODFW – J. Newton</td> <td>\$50</td> <td>115</td> <td>\$5,750</td> </tr> <tr> <td>Writer – B. Taylor</td> <td>\$50</td> <td>190</td> <td>\$9,500</td> </tr> <tr> <td>Project Manager – J. Palmer</td> <td>\$50</td> <td>120</td> <td>\$6,000</td> </tr> <tr> <td>Subtotal:</td> <td></td> <td></td> <td>\$21,250</td> </tr> <tr> <td colspan="4"> </td> </tr> <tr> <th><u>Personnel</u></th> <th><u>Rate</u></th> <th><u>Hours</u></th> <th><u>Total</u></th> </tr> <tr> <td>ODFW – J. Newton</td> <td>\$50</td> <td>60</td> <td>\$3,000</td> </tr> <tr> <td>Writer – B. Taylor</td> <td>\$50</td> <td>15</td> <td>\$ 750</td> </tr> <tr> <td>Project Manager – J. Palmer</td> <td>\$50</td> <td>36</td> <td>\$1,800</td> </tr> <tr> <td>Subtotal:</td> <td></td> <td></td> <td>\$5,500</td> </tr> <tr> <td colspan="4"> </td> </tr> <tr> <td>Personnel:</td> <td></td> <td></td> <td>\$26,800</td> </tr> <tr> <td>Expenses:</td> <td></td> <td></td> <td>\$ 1,791</td> </tr> <tr> <td> Per Diem @ \$34</td> <td></td> <td>\$238</td> <td></td> </tr> <tr> <td> Lodging @\$54</td> <td></td> <td>\$216</td> <td></td> </tr> <tr> <td> Auto @\$0.375 x 1300 miles</td> <td></td> <td>\$487</td> <td></td> </tr> <tr> <td> Printing @\$0.08 x 64,000 copies</td> <td></td> <td>\$500</td> <td></td> </tr> <tr> <td> Supplies</td> <td></td> <td>\$250</td> <td></td> </tr> <tr> <td> Telephone</td> <td></td> <td>\$100</td> <td></td> </tr> <tr> <td>Total</td> <td></td> <td></td> <td>\$28,591</td> </tr> </tbody> </table>	<u>Personnel</u>	<u>Rate</u>	<u>Hours</u>	<u>Total</u>	ODFW – J. Newton	\$50	115	\$5,750	Writer – B. Taylor	\$50	190	\$9,500	Project Manager – J. Palmer	\$50	120	\$6,000	Subtotal:			\$21,250					<u>Personnel</u>	<u>Rate</u>	<u>Hours</u>	<u>Total</u>	ODFW – J. Newton	\$50	60	\$3,000	Writer – B. Taylor	\$50	15	\$ 750	Project Manager – J. Palmer	\$50	36	\$1,800	Subtotal:			\$5,500					Personnel:			\$26,800	Expenses:			\$ 1,791	Per Diem @ \$34		\$238		Lodging @\$54		\$216		Auto @\$0.375 x 1300 miles		\$487		Printing @\$0.08 x 64,000 copies		\$500		Supplies		\$250		Telephone		\$100		Total			\$28,591
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ATTACHMENT A

Subbasin/ Subcontractor	Task	Budget																																											
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<p>Lower Mid-Columbia/ Laura Berg (2)(3)</p>	<p>Task 1 Produce a short supplement to the existing plan, not more than 20 pages in length that includes the following elements: <u>Subtask a.</u> Gather assessment type information from the Oregon side of the subbasin and incorporate that into the plan. <u>Subtask b.</u> From the expanded assessment, develop a more comprehensive management plan for the subbasin that includes management plan elements for the Oregon portion of the subbasin.</p> <p>Task 2 A more complete treatment of the mainstem reach areas, addressing local spawning, rearing and resting habitat in the mainstem itself.</p> <p>Total</p>	<table border="0"> <tr> <td><u>Personnel</u></td> <td><u>Rate</u></td> <td><u>Hours</u></td> <td><u>Total</u></td> </tr> <tr> <td>L. Berg</td> <td>\$85</td> <td>110.5</td> <td>\$9,392.50</td> </tr> <tr> <td>Subtotal:</td> <td></td> <td></td> <td>\$9,392.50</td> </tr> <tr> <td colspan="4"> </td> </tr> <tr> <td><u>Personnel</u></td> <td><u>Rate</u></td> <td><u>Hours</u></td> <td><u>Total</u></td> </tr> <tr> <td>L. Berg</td> <td>\$85</td> <td>60</td> <td>\$5,100</td> </tr> <tr> <td>Subtotal:</td> <td></td> <td></td> <td>\$5,100</td> </tr> <tr> <td>Personnel:</td> <td></td> <td></td> <td>\$14,492.50</td> </tr> <tr> <td>Expenses:</td> <td></td> <td></td> <td>\$ 500</td> </tr> <tr> <td>Total</td> <td></td> <td></td> <td>\$14,992.50</td> </tr> </table>				<u>Personnel</u>	<u>Rate</u>	<u>Hours</u>	<u>Total</u>	L. Berg	\$85	110.5	\$9,392.50	Subtotal:			\$9,392.50					<u>Personnel</u>	<u>Rate</u>	<u>Hours</u>	<u>Total</u>	L. Berg	\$85	60	\$5,100	Subtotal:			\$5,100	Personnel:			\$14,492.50	Expenses:			\$ 500	Total			\$14,992.50
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<p>Burnt-Powder/ Baker County Association of Conservation Districts (3)</p>	<p>Task 1 Produce a short supplement to the existing management plan, not more than 20 pages in length that includes the following elements: <u>Subtask a.</u> An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment) <u>Subtask b.</u> A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment). <u>Subtask c.</u> An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified. <u>Subtask d.</u> Either a prioritization of strategies (related to the priority limiting factors) or a description of a “prioritization framework,” that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies.</p>	<table border="0"> <tr> <td><u>Personnel</u></td> <td><u>Rate</u></td> <td><u>Hours</u></td> <td><u>Total</u></td> </tr> <tr> <td>Technical Writing</td> <td></td> <td></td> <td>\$12,250</td> </tr> <tr> <td>Subtotal:</td> <td></td> <td></td> <td>\$12,500</td> </tr> </table>				<u>Personnel</u>	<u>Rate</u>	<u>Hours</u>	<u>Total</u>	Technical Writing			\$12,250	Subtotal:			\$12,500																												
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ATTACHMENT A

Subbasin/ Subcontractor	Task	Budget			
	<p>Task 2 Consideration and, as appropriate, incorporation of suggestions in the comments submitted by the United States Fish and Wildlife Service concerning bull trout and the Service’s Draft Bull Trout Recovery Plan.</p> <p>Total</p>	<p><u>Personnel</u> Technical Writing Subtotal:</p>	<p><u>Rate</u> </p>	<p><u>Hours</u> </p>	<p><u>Total</u> \$ 2,000 \$ 2,000</p> <p>Personnel: Expenses: Total</p> <p>\$ 14,500 \$ 500 \$15,000</p>
<p>Walla Walla/ Walla Walla Watershed Council (4)</p>	<p>Task 1 Perform additional work in the response period to augment the plan’s prioritization scenario in one of two ways: <i>Alternative 1:</i> Develop a clear “ranked” prioritization of strategies for the Walla Walla Subbasin. <i>Alternative 2:</i> Develop a prioritization “framework” that describes the process and considerations or criteria that will be used to identify which strategies are a priority for implementation when project selection processes are initiated.</p> <p>Task 2 Consideration and, as appropriate, incorporation of suggestions in the comments submitted by the Confederated Tribes of the Umatilla Indian Reservation, the Oregon Department of Fish and Wildlife and the United States Fish and Wildlife Service.</p> <p>Total</p>	<p><u>Personnel</u> Project Coordination Agency Involvement Mobrand Consultants Subtotal:</p> <p><u>Personnel</u> Project Coordination Agency Involvement Consultants Subtotal:</p>	<p><u>Rate</u> \$30 \$40 \$100 \$60-100</p> <p><u>Rate</u> \$30 \$40 \$80-100</p>	<p><u>Hours</u> 89 134 50 94</p> <p><u>Hours</u> 50 50 45</p>	<p><u>Total</u> \$ 2,670 \$ 5,360 \$ 5,000 \$ 8,600 \$21,630</p> <p><u>Total</u> \$ 1,500 \$ 2,000 \$ 4,100 \$ 7,600</p> <p>Personnel: Expenses: Per Diem @ \$35 x 4 Air/Lodging Auto @\$0.375 x 480 miles Advertising Computer Support Meeting Expenses Postage Printing @\$0.15 x 4,000 copies Supplies Telephone BPA Indirect @10% Total</p> <p>\$29,230 \$ 2,454 \$140 \$700 \$180 \$200 \$142 \$160 \$128 \$600 \$ 90 \$114 \$ 3,168 \$34,852</p>
<p>Grande Ronde/ Grande Ronde Model Watershed</p>	<p>Task 1 Development of the assessment, with special consideration to the following items: a. The biological performance of focal species in relationship to the</p>	<p><u>Personnel</u> L. Kuchenbecker – Mgmt. C. Noyes – GIS Support</p>	<p><u>Rate</u> \$37 \$27</p>	<p><u>Hours</u> 100 80</p>	<p><u>Total</u> \$ 3,700 \$ 2,160</p>

ATTACHMENT A

Subbasin/ Subcontractor	Task	Budget		
	<p>environment;</p> <p>b. The health of the overall ecosystem</p> <p>c. Potential conflicts and compatibilities between individual species and ecological processes</p> <p>d. A determination of the key factors that impede this subbasin from reaching optimal ecological functioning and biological performance.</p> <p>Task 2 Develop an inventory and management plan that conforms with the guidance in the Technical Guide for Subbasin Planners.</p> <p>Task 3 Produce a short supplement to the management plan, not more than 20 pages in length that includes the following elements: <u>Subtask a.</u> An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment); <u>Subtask b.</u> A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment); <u>Subtask c.</u> An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified; <u>Subtask d.</u> Either a prioritization of strategies (related to the priority limiting factors) or a description of a “prioritization framework,” that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies.</p> <p>Task 4 Seek the advice and support of the fish and wildlife agencies and tribes, and use the Technical Guide as the template for what is needed in a plan to meet adoption standards.</p>	<p>C. Novack – Technical Editing \$45 100 \$ 4,500 Consultant – WPN \$80 302 \$24,160 Mobrand \$110 244 \$26,840 Subtotal: \$61,360</p> <p>Personnel: \$61,360 Expenses: \$ 850 Airfare \$350 Per Diem/Lodging \$200 Auto \$300</p> <p>Total \$62,210</p>		
<p>John Day/ Blue Mountain RC&D</p>	<p>Task 1 Development of the assessment, with special consideration to the following items:</p> <p>a. The biological performance of focal species in relationship to the environment;</p> <p>b. The health of the overall ecosystem</p> <p>c. Potential conflicts and compatibilities between individual species and ecological processes</p> <p>b. A determination of the key factors that impede this subbasin from reaching optimal ecological functioning and biological performance.</p>	<p>Personnel: \$ 85,149 Expenses: \$ 4,265 Administration \$ 8,941 Total \$ 98,355</p>		

Subbasin/ Subcontractor	Task	Budget
	<p>Task 2 Develop an inventory and management plan that conforms with the guidance in the Technical Guide for Subbasin Planners.</p> <p>Task 3 Produce a short supplement to the management plan, not more than 20 pages in length that includes the following elements: <u>Subtask a.</u> An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment); <u>Subtask b.</u> A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment); <u>Subtask c.</u> An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified; <u>Subtask d.</u> Either a prioritization of strategies (related to the priority limiting factors) or a description of a “prioritization framework,” that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies.</p> <p>Task 4 Seek the advice and support of the fish and wildlife agencies and tribes, and use the Technical Guide as the template for what is needed in a plan to meet adoption standards.</p>	
TOTAL		\$313,336

- (1) Includes subcontract with Lower Columbia Fish Recovery Board.
- (2) Combined Oregon-Washington budget for this bi-state subbasin.
- (3) Estimate by State Coordinator; budget development in progress.
- (4) Oregon portion only.

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Statement of Work
Burnt and Powder Subbasins
Contract Number:

Objective

Make improvements to the Burnt and Powder Subbasins Plan submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based on the review performed by the Independent Science Review Panel and public comments, using the standards for adoption set forth in the Northwest Power Act and the Program. Additional Task 2 is not required for Council adoption, but if completed, may improve the plan overall. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by November 22, 2004.

Task 1 Produce a short supplement to the existing management plan, not more than 20 pages in length that includes the following elements:

Subtask a. An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment);

Subtask b. A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment);

Subtask c. An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified;

Subtask d. Either a prioritization of strategies (related to the priority limiting factors) or a description of a "prioritization framework," that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies; and

The task below, while not required for adoption of this plan, is designed to improve its usefulness:

Task 2 Consideration and, as appropriate, incorporation of suggestions in the comments submitted by the United States Fish and Wildlife Service concerning bull trout and the Service's Draft Bull Trout Recovery Plan.

[Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. If these tasks are contracted for, the requirements for formatting the proposed modifications will be specified in the contract -- e.g., legislative mark-up format, errata sheet, etc.]

Statement of Work
Deschutes Subbasin
Contract Number:

Objective

Make improvements to the Deschutes Subbasin Plan submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based upon its review of the independent scientists' report and public comments, and by applying the standards for adoption set forth in the Northwest Power Act and the Program. Additional Task 2 is not required for Council adoption, but if completed, may improve the plan overall. The Council does not know if funds will be allocated to accomplish task 2. Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by November 22, 2004.

Task 1 Produce a short supplement to the existing management plan, not more than 20 pages in length that includes the following elements:

Subtask a. An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment);

Subtask b. A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment);

Subtask c. An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified;

Subtask d. Either a prioritization of strategies (related to the priority limiting factors) or a description of a "prioritization framework," that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies.

The task below, while not required for adoption of this plan, is designed to improve its usefulness:

Task 2 Consideration and incorporation of the role of artificial production in the subbasin and how it integrates with and affects the natural production and habitat objectives and strategies. [If funded, the work described here should be subsumed within the work described in Task 1, subtask c.]

[Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. If these tasks are contracted for, the requirements for formatting the proposed modifications will be specified in the contract -- e.g., legislative mark-up format, errata sheet, etc.]

Statement of Work
Lower Columbia and Estuary Subbasins
Contract Number:

Objective

Make improvements to the Lower Columbia and Estuary Subbasin Plans submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based upon its review of the independent scientists' report and public comments, and by applying the standards for adoption set forth in the Northwest Power Act and the Program. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by November 22, 2004.

Task 1 Produce a short supplement to the existing management plan, not more than 20 pages in length that includes the following elements:

Subtask a. An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment);

Subtask b. A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment);

Subtask c. An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified;

Subtask d. Either a prioritization of strategies (related to the priority limiting factors) or a description of a "prioritization framework," that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies.

Subtask e. An improved discussion of the role of artificial production in the subbasin and how it integrates with and affects the natural production and habitat objectives and strategies. (The work described in this subtask may be subsumed within the work described subtask c.; it is identified here as a separate subtask for clarity only, not because it must be an independent element of the supplement).

Statement of Work
Imnaha Subbasin
Contract Number:

Objective

Make improvements to the Imnaha Subbasin Plan submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based upon its review of the independent scientists' report and public comments, and by applying the standards for adoption set forth in the Northwest Power Act and the Program. Additional Tasks 2-3 are not required for Council adoption, but if completed, may improve the plan overall. The Council does not know if funds will be allocated to accomplish tasks 2-3. Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by November 22, 2004.

Task 1 Produce a short supplement to the existing management plan, not more than 20 pages in length that includes the following elements:

Subtask a. An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment);

Subtask b. A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment);

Subtask c. An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified;

Subtask d. Either a prioritization of strategies (related to the priority limiting factors) or a description of a "prioritization framework," that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies; and

The tasks below, while not required for adoption of this plan, are designed to improve its usefulness:

Task 2 Consideration and, as appropriate, incorporation of suggestions in the comments offered by Oregon Department of Fish and Wildlife and the Nez Perce Tribe as they respond to issues above in the supplement to the plan recommended by staff.

Task 3 An improved discussion of the role of artificial production in the subbasin and how it integrates with and effects the natural production and habitat objectives and strategies. [If funded, the work described here should be subsumed within the work described in Task 1, subtask c.]

[Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. If these tasks are contracted for, the requirements for formatting the proposed modifications will be specified in the contract -- e.g., legislative mark-up format, errata sheet, etc.]

Statement of Work
Walla Walla Subbasin
Contract Number:

Objective

Make improvements to the Walla Walla Subbasin Plan submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based upon its review of the independent scientists' report and public comments, and by applying the standards for adoption set forth in the Northwest Power Act and the Program. Additional Tasks 2-4 are not required for Council adoption, but if completed, may improve the plan overall. The Council does not know if funds will be allocated to accomplish tasks 2-4. Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by November 22, 2004.

Task 1 Perform additional work in the response period to augment the plan's prioritization scenario in one of two ways:

Alternative 1: Develop a clear "ranked" prioritization of strategies for the Walla Walla Subbasin.

Alternative 2: Develop a prioritization "framework" that describes the process and considerations or criteria that will be used to identify which strategies are a priority for implementation when project selection processes are initiated.

The tasks below, while not required for adoption of this plan, are designed to improve its usefulness:

Task 2 Consideration and, as appropriate, incorporation of suggestions in the comments submitted by the Confederated Tribes of the Umatilla Indian Reservation, the Oregon Department of Fish and Wildlife and the United States Fish and Wildlife Service.

[Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. If these tasks are contracted for, the requirements for formatting the proposed modifications will be specified in the contract -- e.g., legislative mark-up format, errata sheet, etc.]

**Grande Ronde Subbasin Plan Recommendation
Proposed amendment to the
Council's Fish and Wildlife Program**

Key issues in consideration of its adoption as a program amendment, based on the standards in the Northwest Power Act and the 2000 Fish and Wildlife Program.

I. Background

As required by the Northwest Power Act, the Council released to the public the recommended subbasin plan for a period of public comment. The Council received comment from the following:

Dr. Mark Sysma, Oregon Invasive Species Council; Oregon Subbasin Coordination Group; Kemper McMaster, United States Fish & Wildlife Service; David Johnson, Nez Perce Tribe; Jeff Blackwood, Umatilla National Forest; Roy Elicker, Oregon Department of Fish & Wildlife; Jay Minthorn, Confederated Tribes of the Umatilla Indian Reservation.

These comments have been placed in the administrative record for this program amendment recommendation. During the comment period the Council also asked a panel of independent scientists to review and comment on the proposed plans, as called for in the 2000 Fish and Wildlife Program. The panel provided the Council its report on August 12, 2004.

The Council staff has reviewed the subbasin plan proposals and the written comments, including the independent scientists' report. Based on this review, the staff has identified key issues, outlined below, that the Council will have to address as it considers adopting the proposed plan as part of the fish and wildlife program. The staff relied in its review and identification of key issues on the standards for reviewing recommendations for program amendments in the Northwest Power Act and the standards for subbasin plans adopted by the Council in its 2000 Fish and Wildlife Program.

The next steps in the amendment process for the Grande Ronde subbasin plan are as follows: First, the subbasin planning coordinators for Oregon and Washington will review with the appropriate representatives of the planning group the issues that bear upon the adoptability of the plan as identified by the Council staff through its review of the plan recommendations, public comment, and independent science report. In many instances, the Council staff has proposed how the issues could be addressed by the planners that would bring the plan to an adoptable condition. This is presented in Section II below. The staff believes that the Council's decisions to issue draft program amendments will likely be made at one or more of the Council meetings in October, November or December -- the final schedule will be established by the Council at its September meeting. The staff's analysis of the Grande Ronde proposed plan is that much of the work needed to bring the plan up to adoptability standards might be accomplished during the response period, but additional time is likely needed to complete all of that work, and that the plan may not be ready to be adopted as a Council draft this calendar year.

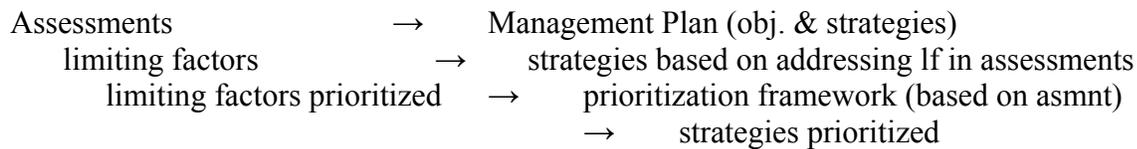
The planners, subject to terms developed in coordination with the state coordinators and Council staff, will be asked to respond to the issues in Section II as proposed by the Council staff or, if appropriate, propose an alternative treatment of the issues to the coordinator and Council staff, for their review as to whether that alternative treatment could bring the plan up to the required standards for adoption. The subbasin planners and Council need to develop a specific time schedule and work product deadlines for the additional work on the Grande Ronde plan.

II. Summary of Key Issues Requiring Treatment in Order to Adopt the Plan

The Council staff's review of the recommended Grande Ronde subbasin plan and the written comments on that plan, including the independent scientists' report, identified a primary issue that must be addressed before this plan can be considered for adoption as an amendment to the program.

The proposed subbasin plan is incomplete. The assessment may be minimally acceptable, but it needs further review and elaboration at the least. The management plan is not complete, and is not properly grounded in an adequate assessment.

A key concept in calling for subbasin plans consistent with the 2000 program framework has been that the objectives and strategies in the management plan element would be driven by the biological problems identified first in the technical assessments. So a central question asked of every plan has been whether the objectives and strategies in the management plan have been linked to -- based in and driven by -- the biological problems and limiting factors identified in technically adequate assessments? A schematic that illustrates this concept is:



The comments and the staff review of the proposed Grande Ronde subbasin plan indicate that the proper "linkage" of key limiting factors in the assessment to objectives and strategies in the management plan does not yet exist at an adequate level for the plan to be considered for adoption into the program. With regards to the assessment, the planners need to review what has been completed to date, and at the least more clearly identify the key limiting factors and key findings drawn from the information and analyses gathered for the assessment. It may also be that the assessment needs additional information and analyses before the synthesis described above is possible. When the assessment is in an appropriate condition, the planners need to revisit and complete the management plan, drawing explicit connections from the assessment findings and limiting factors to the management plan's objectives and strategies. The planners and those leading the analytical assessment work will need to consult with the state subbasin planning coordinators, the people leading the Level II technical teams and the Council's staff to decide how best to move forward with this work and on what schedule.

The Grande Ronde is home to substantial artificial production. While the proposed subbasin plan describes the artificial production activities to some degree, the plan is deficient in describing how those artificial production activities and strategies relate to the subbasin plan's objectives and how they are integrated with the habitat and natural production objectives and strategies. The planners should address this issue as they revise and complete the assessment and management plan as described above.

The Nez Perce Tribe, Oregon Subbasin Planning Coordination Group, Oregon Department of Fish and Wildlife, U.S. Fish and Wildlife Service, the Umatilla National Forest and the science

review team all offered significant substantive and editorial comments on the proposed subbasin plan. The planners should review and take these comments into account as they complete the plan as described above. The planners should also remain mindful that the planning work should continue to be open to and broadly inclusive of the public, seek the advice and support to the fish and wildlife agencies and tribes, and use the Technical Guide for Subbasin Planners as a template for what is needed in a plan to meet the adoption standards.

The staff recommends that the state subbasin planning coordinators and the subbasin planners evaluate the capacity and resources of the current planning team to complete the assessment component, inventory, and management plan. If different or additional resources are required to complete a plan conforming to the Technical Guide for Subbasin Planners within approximately the next six months, those should be identified and discussed with the Council's subbasin planning coordinators. The Council will need to develop and approve a specific scope of work and schedule for the completion of this plan.

Other Issues

The Council staff does not believe that the issues discussed below affect the ability to adopt the plan under the standards of the Act and Program. However, the subbasin planners should seek out opportunities to address them as the work described above is done.

- The Council staff and science reviewers have suggested that it may be advisable for some plans to produce a short supplement to the full management plan, not more than 20 pages, explaining: (1) the key factors limiting biological potential of the selected focal species in the subbasin (referencing the existing assessment, but including in that discussion the improvements discussed above); (2) which limiting factors are of priority to address first (if possible, and again referencing the existing assessment); (3) a description of the objectives and strategies -- including more specific definition of the strategies (*see* page 120 of the science review) -- with an explanation and direct link as to how particular strategies address the limiting factors identified; and (4) either a prioritizing of the strategies (related to the priority limiting factors) or a description of a “prioritization framework,” i.e., the criteria/considerations and procedures that would be used to develop and prioritize proposed actions in future project selection processes consistent with the assessment and linked strategies. Producing this supplement is not an absolute requirement for considering the Grande Ronde plan for adoption into the program, and producing this supplement will not by itself solve the problems that currently hinder program adoption, discussed above. However, once the substantial planning work is completed, the planners may be able to produce this summary or supplement with some efficiency, as an additional piece to the plan that increases its usefulness, and should consider doing so.
- The independent scientists comments found fault with the research, monitoring and evaluation provisions in many proposed plans. Developing an adequate monitoring and evaluation program is an issue larger than individual subbasin plans. The Council staff has recommended in general that these m&e issues be addressed outside of subbasin planning in forums already working on reforming the basin’s approach to m&e. Problems identified with the m&e portions of the proposed subbasin plans will not be a basis for deciding not to adopt a plan into the program, and the planners are not being required to address the m&e comments and issues. That said, if the planners are able, in the work asked of them above, to at least describe better how the results of m&e will be taken into account to make further decisions about objectives and strategies, the result would be an improved plan.

Statement of Work
John Day Subbasin
Contract Number:

Objective

Make improvements to the John Day Subbasin Plan submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based upon its review of the independent scientists' report and public comments, and by applying the standards for adoption set forth in the Northwest Power Act and the Program. Additional Tasks 3-4 are not required for Council adoption, but if completed, may improve the plan overall. The Council does not know if funds will be allocated to accomplish tasks 3-4. Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by December 31, 2004.

Task 1 Development of the assessment, with special consideration to the following items:

- a. The biological performance of focal species in relationship to the environment;
- b. The health of the overall ecosystem
- c. Potential conflicts and compatibilities between individual species and ecological processes
- d. A determination of the key factors that impede this subbasin from reaching optimal ecological functioning and biological performance.

Task 2 Develop an inventory and management plan that conforms with the guidance in the Technical Guide for Subbasin Planners.

The tasks below, while not required for adoption of this plan, are designed to improve its usefulness:

Task 3 Produce a short supplement to the management plan, not more than 20 pages in length that includes the following elements:

Subtask a. An explanation of the key factors limiting the biological potential of the selected focal species in the subbasin (referencing the existing assessment);

Subtask b. A prioritization of which limiting factors should be addressed first (if possible, and again referencing the existing assessment);

Subtask c. An identification of objectives and strategies, with an explanation demonstrating how particular strategies will address the limiting factors identified;

Subtask d. Either a prioritization of strategies (related to the priority limiting factors) or a description of a "prioritization framework," that is, the criteria/considerations and procedures designed to develop and prioritize proposed actions in future project selection processes consistent with the assessment and related strategies;

Task 4 Seek the advice and support of the fish and wildlife agencies and tribes, and use the Technical Guide as the template for what is needed in a plan to meet adoption standards.

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[Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. If these tasks are contracted for, the requirements for formatting the proposed modifications will be specified in the contract -- e.g., legislative mark-up format, errata sheet, etc.]

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Statement of Work
Lower Mid Columbia Mainstem Subbasin
Contract Number:

Objective

Make improvements to the Lower Mid Columbia Mainstem Subbasin Plan submitted to the Council as a recommendation for adoption into the Council's 2000 Fish and Wildlife Program (program) by accomplishing the tasks set out below. These tasks were developed by the Council based upon its review of the independent scientists' report and public comments, and by applying the standards for adoption set forth in the Northwest Power Act and the Program. Additional Task 2 is not required for Council adoption, but if completed, may improve the plan overall. The Council does not know if funds will be allocated to accomplish task 2. Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. See the Attachment for additional detail and background on review findings and public comment.

Schedule

Work under this contract will begin on the date it has been signed by both parties and will conclude by November 22, 2004.

Task 1 Produce a short supplement to the existing plan, not more than 20 pages in length that includes the following elements:

Subtask a. Gather assessment type information from the Oregon side of the subbasin and incorporate that into the plan.

Subtask b. From the expanded assessment, develop a more comprehensive management plan for the subbasin that includes management plan elements for the Oregon portion of the subbasin.

The task below, while not required for adoption of this plan, is designed to improve its usefulness:

Task 2. A more complete treatment of the mainstem reach areas, addressing local spawning, rearing and resting habitat in the mainstem itself.

[Decisions about funding for those issues that do not affect the ability to adopt the plan depend upon the costs of addressing adoptability issues in all proposed subbasin plans. If these tasks are contracted for, the requirements for formatting the proposed modifications will be specified in the contract -- e.g., legislative mark-up format, errata sheet, within the plan supplement, etc.]